Heterogeneity in the Tax Pass-Through to Spirit Retail Prices: Evidence from Belgium^{*}

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December 2018

Abstract

On 1st November 2015, the Belgian government increased the excise tax on alcoholic beverages. For spirits with 40% of alcohol and bottle size of 70cl, this tax change is equivalent to an amount of 2,43€ per bottle of spirits. This paper studies the impact of this tax reform at the store level on the (posted) retail price of six major brands of spirits, using a difference-in-differences method. The estimation is based on *a balanced panel of scanner data* from a major supermarket chain (with a 33% market share) and uses the retail prices of the same brands sold in France by the same supermarket chain as a control group. Having information on each store location, we show spatial variations in the tax pass-through for *homogenous* products. We find that these variations are strongly related to the intensity of local competition and to a lesser extent to the proximity to the borders (mainly with Luxembourg which is the low-price country). We find that the tax was quickly passed through during the first month of tax implementation and that it was mostly overshifted. However, we also find that both the border and the competition effects are not instantaneous, but arise several months after the tax reform. These findings have important implications for alcohol control policies as they highlight that the incidence of alcohol taxation can vary greatly across space and affect differently households depending on where they live.

JEL No. H2, H22, H32, H71, I18)

Key words: Tax pass-through, scanner data, competition, cross border shopping

1. Introduction

On 1st November 2015, the Belgian government increased the excise tax on alcoholic beverages. This tax reform was not in reaction to market conditions (providing an exogenous change in tax rates). It was part of the general governmental tax shift plan aiming to shift the tax burden from labor to consumption (with higher taxes on electricity, gasoil, cigarettes, alcoholic beverages and sodas). The tax increase was different across alcohol types. For instance, the taxes on beer and wine have increased by 8.5% and 31%, respectively. The strongest tax increase was for the category of spirits, which is also the category that was taxed most heavily before the tax reform. From 2.127,68 \in /hl per %

^{*} We have benefited from very useful comments and suggestions of two anonymous referees and the Editor Camille Landais. We are also grateful to Andreu Arenas, Liran Einav, Rachel Griffith, Christian Hafner, Johannes Johnen, William Parienté, Isabelle Thomas and seminar or conference participants in various places for helpful discussions. The financial support from the FNRS is gratefully acknowledged. [†] CORE, Université catholique de Louvain, e-mail: jean.hindriks@uclouvain.be.

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alcohol to 2.992,79 €/hl per % alcohol.¹ That is, an increase of 41% in excise tax. Considering a standard bottle of 70 cl with 40°C, this tax change amounts to an extra tax of 2,43€ per bottle. This tax reform was heavily criticized in the media for inducing sales loss and its failure to bring extra revenues. In fact the total revenue from excise taxes on alcohol was 318€ million in 2015, 323€ million in 2016 and 319€ million in 2017.² One survey of 425 local retailers organized during the spring 2016 by the SNI (Syndicat neutre des indépendants) suggests that sales have declined by 14 % in volume and shop thefts have increased by 11% in a single year. The federation of spirit and wine (Vinum et Spiritus) blames cross-border shopping for the loss of sales, since the tax reform has considerably increased the relative price of Belgian spirits with respect to all the neighboring countries. The price of a bottle of Gin Gordon was after the reform 15 euros in Belgium against 9 euros in Luxembourg. Given that 50% of the Belgian households live within a distance of 50 km from the border we should indeed expect massive cross-border shopping.

The magnitude of this tax increase provides a unique opportunity to estimate the taxpass-through of spirits on the Belgian market and to focus on spatial heterogeneity in tax incidence across geographical areas. Understanding the incidence of alcohol taxation is fundamental to assess the effectiveness of this policy to improve public health and/or generate fiscal revenues. This is also important to identify how the tax burden and health benefits are distributed in the population. Although alcohol is typically taxed homogeneously within a given jurisdiction, the extent to which a tax is passed through to alcohol retail prices can be substantially heterogeneous across geographical areas. Theoretically, the tax pass-through is a function of both the price elasticity of demand and the structure of the supply-side of the market. Spatial differences in these two factors can therefore explain the heterogeneity in tax incidence within a tax jurisdiction. The proximity to a lower taxed state can be another important determinant of tax shifting due to tax avoidance by means of cross-border shopping.

This paper contributes to the empirical literature on tax pass-through by analyzing the impact of the recent alcohol tax reform in Belgium on spirit retail prices using *a balanced panel of supermarket scanner data* from a major group of retailers. Unlike conventional scanner average price data used in the literature (e.g; Nielsen measured prices), we use more detailed data on posted prices from this major supermarket chain. The advantage of using posted prices is that they are not conditional on purchase and thus less sensitive to local and cyclical shocks (Coibion et al., 2015). Posted prices are not dependent neither on measurement errors due to loyalty cards (Einav et al., 2010). Although posted price

¹ In comparison with neighbouring countries, excise taxes (and VAT tax levied on the price inclusive of the excise duty) are as follows: Belgium 2.992 €/hl (VAT 21%), France 1.741 €/hl (VAT 20%), The Netherlands 1.686 €/hl (VAT 21%), Germany 1.303 €/hl (VAT 19%), Luxembourg 1.041 €/hl (VAT 17%). (European Commission 2018, Excise duty on alcohol beverages).

² Source: SPF Finances Belgium. Available at

<<u>https://finances.belgium.be/fr/statistiques_et_analyses/rapport-annuel/chiffres/2018/budget-recettes/recettes-ag-douanes-et-1</u>>

data are only observed for all the retailers of the same supermarket chain, this group possesses a significant market share (about one third) and is publicly committed to match prices of local competitors (price matching strategy). Hence, their price can be considered as representative of the general price evolution in the market. Furthermore, as this group is also present in France, price data for the exact same products in France (not submitted to the tax change) can be used as a control group. This allows measuring the tax pass-through to spirit retail prices by means of a *"difference-in-differences"* estimator.

In our analysis, posted prices include any taxes. This is different from several studies in the U.S. where posted prices do not include some taxes. The question that arises is about the salience of the tax change. Tax salience matters to assess the tax pass-through since we may expect the retailer to shift more of the tax when consumers do not know whether the tax change has occurred (the tax is less salient). Chetty et al. (2009) provide experimental evidence that consumers are less sensitive to (non-posted) tax changes than they are to changes in the posted price. Interestingly, in our study the tax change was explicitly announced and the posted prices include the tax so that we may expect the tax to be more salient. Nevertheless, our results suggest significant tax over-shifting.

The rich nature of the dataset allows testing for and explaining spatial heterogeneity in tax pass-through over Belgium. Having information on both proximity to the border and the number of competitors for each store, this work provides new evidence on the impact of the scope for cross-border shopping and the intensity of competition on the pass-through of alcohol excise taxes. Furthermore, as price data are collected over several months, this study also checks for the evolution of the tax pass-through over each month after the tax hike and tests whether the observed heterogeneity in price hikes is permanent or just temporary.

The spatial dispersion in posted prices and in the tax pass-through contrasts with the recent empirical study on uniform pricing in U.S. retail chains based on the Nielsen price measure (see Della Vigna & Gentzkow, 2017). The difference may result from the uniform mark-up rule regulation used in the U.S. (Miravete et al., 2017). These findings highlight that the incidence of alcohol taxation can vary greatly across geographical areas, even within a small country as Belgium. We find that the stores' heterogeneity in tax shifting is mostly driven by local differences in the intensity of competition at the retail level. While only a small part is due to cross-border shopping motives. In particular, although the tax reform has considerably increased the relative price of Belgian spirits with respect to all the neighboring countries, we find a lower tax shifting only in stores bordering Luxembourg. Which is the neighboring country with lowest spirit prices before the alcohol tax reform. In line with the previous literature, we find that the tax was quickly reflected on spirit retail prices. With a significant tax over-shifting already during the first month of tax hike. Interestingly, we find that both the border and the competition effects are "back-loaded" in the sense that they show up with some lag (few months after the reform). This suggests that it took some time before stores adjusted their prices to the foreign and domestic competitors.

The rest of the paper is structured as follows. In section 2, we provide a review of the relevant empirical literature focusing on tax pass-through and identify our contribution to the literature. In section 3, we provide a brief account of the theory on the tax pass-through and how it relates to market structure and the shape of the demand. In sections 4 and 5, we describe our dataset and perform the empirical analysis. Section 6 provides some summary statistics about the demand response (change in the quantity of bottles sold) to the tax hike. Section 7 concludes.

2. Contribution to the literature

Various empirical studies estimate the tax pass-through to the retail price of sin goods. In particular, recent works focused on tax pass-through in the market of sodas (Cawley & Frisvold, 2015; Berardi et al., 2016; Campos-Vazquez & Medina-Cortina, 2016; Grogger, 2017), cigarettes (Harding, Leibtag & Lovenheim, 2012; DeCicca, Kenkel & Liu, 2013; Xu et al., 2014) and alcoholic beverages (Kenkel, 2005; Carbonnier, 2013; Ally et al., 2014; Conlon & Rao, 2016; Shrestha & Markowitz, 2016). These studies mostly consist of reduced-form analysis that use price data collected from different sources during a period of tax policy change. The common strategy is to regress the price variable on a tax indicator plus a set of controls in order to isolate the causal impact of the tax on prices.³

Part of this literature, however, identifies tax pass-through by means of a "difference" estimator (see DeCicca, Kenkel & Liu, 2013; Xu et al., 2014; Kenkel, 2005; Carbonnier, 2013; Ally et al., 2014; Conlon & Rao, 2016). That is, by measuring pre-versus post-tax difference in retail prices. Some of the most recent papers overcome this limitation by introducing control groups that account for the counterfactual price evolution in absence of tax policy change. This allows estimating the tax pass-through by means of a typical "difference-in-differences" estimator. Nevertheless, type and quality of control groups for prices tend to vary over different studies. For instance, Berardi et al. (2016), which estimates the impact of the "soda tax" on prices in France, use the price of untaxed beverages as a control group for the taxed products. The same approach is adopted by Campos-Vazquez & Medina-Cortina (2016) and Grogger (2017), which both study the pass-through of the "soda tax" implemented in Mexico in January 2014. Conversely, Harding, Leibtag & Lovenheim (2012), who analyze the pass-through of cigarette excise taxes in the United States, use as a control group the same cigarette products sold in those states that did not change their cigarette excise taxes. Similarly, Cawley & Frisvold (2017) use as a control group the price of sugar-sweetened-beverages (SSBs) in the city of San Francisco to estimate the pass-through of the tax on SSBs implemented in the neighboring city of Berkley, California.

This literature generally finds that tax incidence is quite heterogeneous across products and that all three patterns of under-, over- and full shifting are likely to occur after the

³ Sources of price data can include, for instance, online price comparison services (Ally et al., 2014; Berardi et al., 2016), self-reported purchases (DeCicca, Kenkel & Liu, 2013; Xu et al., 2014), scanner data (Harding, Leibtag & Lovenheim, 2012; Conlon & Rao, 2016), governmental agencies (Campos-Vazquez & Medina-Cortina, 2016; Grogger, 2017) and telephone interviews (Kenkel, 2005).

implementation of a tax on sin goods. In the context of alcohol taxation, existing evidence generally suggests tax over-shifting with a large heterogeneity of tax pass-through across products. Kenkel (2005) find that the pass-through of the alcohol tax hike occurred in Alaska in 2002 ranged between 167% and 213% for 6 major brands of distilled spirit. Ally et al. (2014) estimate the pass-through of excise duties and VAT in UK during the period 2008-2011. They find evidence of tax over-shifting for spirits on average, but they also find a significant tax under-shifting for the cheapest brands. This evidence highlights the complexity in designing sin taxes aimed at improving public health. As price hikes tend to differ even within the same category of taxed products, there should be a rising concern about both the substitution effect towards other taxed goods and the distribution of tax incidence across different types of consumers. Our paper extends this literature by providing evidence of a further dimension of heterogeneity in alcohol tax shifting. That is, the spatial heterogeneity in the tax pass-through for *homogeneous* products. Although such heterogeneity in tax shifting can be theoretically explained by differences in price elasticities and market structure across geographical areas (Hindriks & Myles, 2013), little attention has been given to this phenomenon in the empirical literature. In this paper, we focus on two possible determinants of spatial heterogeneity in tax shifting: the variation in the scope for cross-border shopping and the variation in the local intensity of competition at the retail level.

Prior empirical papers on cross-border shopping have studied the demand side. That is how price differences create incentive to cross the border line (see, for instance, Gopinath et al. (2011), Asplund et al (2007), Manuszak & Moul (2009), Chandra et al (2014) and Chiou & Muehlegger (2008)). This empirical work has shown that consumers do respond to price differences by engaging in cross-border shopping. What is less studied is how retailers in turn respond to that cross-border shopping. Harding, Leibtag & Lovenheim (2012) and Cawley & Frisvold (2017), use price data at the store level, respectively for cigarettes and sodas, to find that part of tax pass-through heterogeneity across stores can be explained by their proximity to states with lower tax rates on cigarettes and sodas. In particular, they find lower tax pass-through in stores next to the border, thus suggesting that the scope for cross-border shopping drives down the extent to which stores can rise prices after a tax hike. Doyle & Samphantharak (2008) study the effects of cross-border competition on the gasoline tax shifting to retail prices. They use data of daily prices at the gas station level to estimate the impact of a temporary suspension, and a subsequent reinstatement, of the gasoline sales tax in Illinois and Indiana on the retail price of gasoline, which followed a price spike in the spring of 2000. They adopt a difference-indifferences approach by using the gasoline retail price of neighboring states as control group. Their findings on the border effect are mixed but overall they suggest a smaller tax shift for gas stations close to the border, especially for the reinstatements (tax increase), with some evidence of tax spillover across state borders.

Like these studies, the contribution of our paper is on the supply side of cross-border shopping. We study how the distance to the border of the retailer affects the extent of the tax shifting to spirit retail prices. Understanding the tax shifting for alcoholic beverages at

the border provides precious insights into how tax avoidance can reduce the effectiveness of the sin tax in curbing the consumption of alcohol or generating tax revenues. Most papers analyzing the effectiveness of alcohol taxes to curb demand get results on volume sales that are only valid conditional on the tax incidence on prices (Wagenaar et al, 2008). With cross-border shopping, affected stores might be less willing to pass on the tax in order to avoid losing consumers to nearby (untaxed) stores. Belgium is a nice candidate for this analysis because it is a small country with high population density and a sizeable population at a short distance to the borders with four neighboring countries using the same currency (Euros). Unlike the previous literature, we also study the timing of the border effect on the tax pass-through. We show that this has to be carefully taken into account in empirical works as it may take time for stores to internalise the cross-border shopping in their price adjustment to the tax reform.

It is important to mention that in this paper, we do not estimate the cross-border spillover effect of the tax change in the neighboring stores on the other side of the border. Bajo-Buenestado & Borrella-Mas (2018) provide interesting estimates (using differences-in difference) of this "*cross-border pass-through*" from the excise fuel tax reform in Portugal on the Spanish fuel prices of stations that are close to the Portuguese-Spanish border Their control group are the Spanish gas stations that are far from the border.⁴ In our paper, we only consider the "*home pass-through*" since we have no data on the prices of stores just on the other side of the border (our control group are French stores that are far from the border).

In this paper we also study how variation in competition at the store level may drive the spatial variations in tax shifting. Economic theory indicates that the intensity of competition can extensively affect the extent of tax pass-through to retail prices. Yet, this competition effect is not very much studied in the empirical literature. Doyle & Samphantharak (2008) estimate how the tax shifting to gasoline retail prices varies across local markets with different levels of brand concentration. The idea is that the tax change should be reflected upstream in the wholesale price depending on the market power in the wholesale market. They measure the share of gas stations for each (wholesale) brand in a local market and compute a Herfindahl-Hirschman Index of brand concentration. They find some evidence that tax shifting varies with brand concentration at the ZIP code level, with the price hike (after the tax reinstatement) being 2 percentage point lower in the least concentrated markets. Campos-Vazquez & Medina-Cortina (2016), using price data at the store level, show that the competitive barriers faced by each store generate significant differences in the shifting of the "soda tax" in Mexico. They use as control group the water price that is not subject to the tax increase, but whose price is highly correlated with prices of the taxed product, the soft drinks (treated group). They compute the number of competing retailers within a distance of 8km from each store and find that the tax pass-through decreases with the number of competitors. We extend this literature by providing robust evidence of the competition effect on the tax shifting to

 $^{^4}$ Doyle & Samphantharak (2008) do a similar analysis for the US and provide evidence of cross-border pass-through.

spirit prices using as a control group the same product sold by the same chain in a different country not subject to the tax hike. Although Belgium is a relatively small country, we find a very large store heterogeneity in tax pass-through attributable to differences in competition intensity at the retail level. We also provide novel evidence about the timing of this effect and show that the competition effect is back-loaded and arises with some lag.

Lastly, evidence on the tax pass-through timing suggests that prices tend to react quickly to the introduction of excise taxes. The "soda tax" in Mexico in January 2014 was already fully reflected into soda prices during the first month of implementation (Campos-Vazquez & Medina-Cortina, 2015; Grogger, 2017). While the "soda tax" in France in January 2012 was gradually passed through to retail prices and fully shifted after six months (Berardi et al., 2016). Carbonnier (2013) reports that the increase in excise taxes on alcohol implemented in France in January 1997 was immediately fully shifted to the price of both beer and aperitif during the first month of tax hike. Similar results are found by Conlon & Rao (2016), which find that pass-through of excise taxes on distilled spirits in the U.S. usually occur within a month and are often over-shifted. Our paper confirms those findings of a quick tax shifting with frequent over-shifting.

3. Theoretical Framework

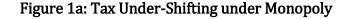
The basic theory on tax incidence in industrial organization is about estimating the changes in prices and profits resulting from a tax (Fullerton & Metcalf, 2002). Let us denote the excise tax t and the producer price p(t), then the consumer price is q(t) = p(t) + t. In our context of supermarket transactions, the producer should be understood as the retailer. In the perfect competition case, the tax incidence is very simple. The tax shifts the supply curve vertically upward by the amount of the tax. The incidence of the tax on prices is q'(t) = p'(t) + 1 where q'(t) and p'(t) are the tax derivative of the consumer and producer prices. The extent to which consumer price rises is determined by the elasticities of the supply and demand curves.

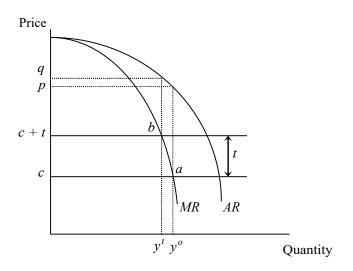
Formally, the pass-through rate is given by

$$dq/dt = \frac{1}{1 + \left(\frac{\varepsilon_D}{\varepsilon_S}\right)}$$

where ε_D is the elasticity of demand (in absolute value) and ε_S is the elasticity of supply (Weyl & Fabinger, 2013). If the demand is inelastic, q'(t) = 1 and thus p'(t) = 0, that is consumer price will rise by the exact amount of the tax and producer price is unchanged. We have perfect tax shifting. In all other cases the consumer price increases to a lesser extent than the amount of the tax q'(t) < 1, and the producer price decreases p'(t) < 0. The tax is shifted in part to the consumer and in part to the producer as a function of the elasticities of supply and demand. In this general case we have tax under-shifting q'(t) < 1. Hence, with perfect competition, the full amount of the tax may be shifted to consumers but never more, and this is only possible if the demand is perfectly inelastic.

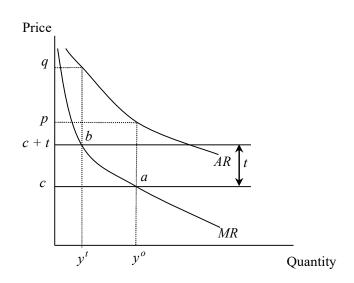
Under imperfect competition, tax incidence is different and tax over-shifting becomes possible. This possibility depends on the shape of the demand function. To illustrate that point we need to trace the effect of the tax on the profit-maximization decisions of the imperfectly competitive firms (here retailers). To see that easily, we follow Hindriks & Myles (2013). Consider a monopoly situation with constant marginal cost. Figure 1a depicts the profit maximization of a monopoly choosing not shifting all the tax on the consumer. Indeed, the tax is shown to move the intersection between marginal cost and marginal revenue (i.e. the profit maximization condition) from *a* to *b* with a reduction of output from y° to y^{t} and consumer price rises from *p* to *q*. In this case, price rises by less than the tax imposed (q - p < t).





In contrast, Figure 1b depicts the same monopoly facing a demand function with a different shape. The demand has a concave shape: it becomes increasingly flat as quantity increases (whereas, in Figure 1a the demand has a convex shape: it becomes increasingly steep as quantity increases). In this case, the tax induces a price increase from p to q that is greater than the amount of the tax (q - p > t), so we have tax over-shifting.





To extent this result to the case of imperfect competition (Cournot-oligopoly), we can consider an isoelastic demand function $X = q^{\varepsilon}$ where $\varepsilon < 0$ is the price elasticity of demand. With a constant price elasticity, the mark up is constant $\mu^0(n) = \frac{n}{n - (\frac{1}{|\varepsilon|})}$ where n

is the number of (equal-size) competing firms. When firms have different market shares $(s_i > 0)$ we replace the number n by n* (with n*<n) the equal-size equivalent Herfindahl index (with $H(n) = \sum_{i=1}^{n} s_i^2 = \frac{1}{n*}$). Since $|\varepsilon| > 0$, we have $\mu^0 > 1$. The equilibrium price is obtained by applying the mark up to the marginal cost-plus tax, to get $q(t) = \mu^0(n)[c + t]$. The tax incidence on price is then $q'(t) = \mu^0 > 1$. Hence, there is always tax overshifting with isoelastic demand and imperfect competition. This is true for n = 1 (monopoly) and n > 1 (oligopoly). In addition, from the expression for the markup, we have that $\mu^0(n)$ is decreasing in n, so as the intensity of competition increases (n increases) the markup decreases reducing the extent of over-shifting. At the limit as competition becomes more and more intense $\mu^0(n)$ tends to 1 and the competitive outcome of perfect tax shifting arises q'(t) = 1.5 Given this markup formulae we expect stores facing more competition and stores facing more elastic demand (cross-border shopping) to shift less of the tax on the retail price.

On the effect of cross-border shopping we would expect that the shifting of the tax change to the consumers will be lesser the greater the scope for cross-border shopping into another jurisdiction with unchanged tax. Bajo-Buenestado & Borrella-Mas (2018) propose a theoretical model with imperfect competition among differentiated products and cross-border tax spillover to predict that proximity to the border (interpreted as a reduction in product differentiation) reduces the tax-pass through.

4. The Data

The data used in this work are provided by a major Belgian supermarket chain with a market share of 33% in Belgium. This retail chain controls more than 400 local retailers in Belgium, France and Luxembourg. Posted price data are automatically collected by the retailer on a daily basis for every item sold in each store of the group, together with information about any price promotions and rebates. Posted prices differ from the average "measured" price commonly available in scanner data (e.g. Standard Nielsen scanning data price measure in the US). The average "measured" price in a given week is the weekly ratio of sales revenue to the quantity sold. It is a quantity weighted average of posted prices. It can vary across stores and location even though the posted price is uniform. Indeed, stores facing less elastic demand (or higher income) would sell a

⁵ The use of price rather than quantity as a strategic variable (as in Bertrand competition) intensifies competition and reduces profits. This means that the effective elasticity of demand is likely to be larger in magnitude than in the Cournot competition. However, if the cross-price elasticity is limited, the substitutability is limited (differentiated products) then the Cournot markup rule is likely to work. It is also likely to work in markets where competition is stable with no dynamic price wars in general. This kind of stable pricing would arise if firms have been competing for a long time and if there is some kind of price matching strategy in place. Recall that in our case, the supermarket chain under consideration is using an explicit price matching strategy based on local competition.

relatively larger share at higher price, which induces a higher weight on higher prices and thus a higher average price in those stores (see Della Vigna & Gentzkow, 2017).

As stores are located in different areas, posted prices tend to vary considerably both within and across countries. Interestingly, this retail chain acts as local price followers: it is publicly committed to sell its products at the lowest price in all its local markets. The retail chain constantly monitors the prices of competing retailers located nearby each of its owned stores and mandates them to set their prices just below the lowest price offered by their local competitors.⁶ To inform its customers about the effectiveness of its pricing strategy, any time the price of an item has been recently decreased (less than a week) to match the lowest price of local competitors, the store signals the price change on the price tag and displays the new price in red color. Furthermore, the company regularly publishes on its website a prospectus indicating the average price difference between its stores and the main competitors for every geographical area. Therefore, any observed price change in these stores actually reflects a change in the lowest price offered by other retailers in their local market. This local competition-based pricing allows us to extend the study of the tax pass-through from one specific retail chain to each local market, by including the local influence of other retail chains.

This work focuses on assessing the tax incidence of the tax hike in Belgium on spirits retail prices by selecting six major brands of spirit that have the unique characteristic of being sold both in Belgium (in 337 stores) and in France (in 71 stores of the same supermarket chain). This allows performing a difference-in-differences analysis by considering the price evolution of the same brand sold in France as control group during the period of tax implementation. We therefore assume that, had the tax not been implemented, the Belgian price of each of these products would have followed the same trend as that one of the same product in France. French prices in the same supermarket chain can be considered as a good control group given that these products share the same cost components and are sold by the same retailer in these two neighbouring countries. Figure A.1 in the appendix shows the location of control stores in France. As French stores are located far away from the Belgian border, we should not expect the Belgian tax reform to impact French prices via cross-border shopping. The French store closest to Belgium is about 70 km away from the Belgian border. Cross-border shopping is unlikely because of both a long driving distance (around one hour) and the fact that French stores in this area (Lorraine region) are much closer to Luxemburg, which is the relevant cross-border shopping destination given its lower spirit prices.

We restrict attention to three brands of vodka, one brand of whiskey and two brands of rum. These products are among the leading brands in the market of spirits and have the unique characteristic of being sold in the same format in many stores both in Belgium and in France. This provide us the opportunity to compare the price evolution of the exact same product in these two countries. These products differ in their alcohol content, being either 40% or 37,5%. All products considered have the same bottle size of 70cl. Hence,

⁶ The price monitoring can be done either automatically (by computers) or manually (by employees).

the tax change should be different across these products. For a spirit with 40% and 37,5% of alcohol content the tax increase amounts to $2,43 \in$ and $2,28 \in$ per bottle respectively. The tax change on spirits was not in reaction to some pre-existing market conditions as it was part of a general plan of the Belgian government aiming at shifting the tax burden from labor to consumption. Extending the analysis to the beer and wine market would be problematic as most Belgian and French stores do not sale the same beers and wine products. The market for spirit is large both in terms of consumption and revenue. The spirit excise and VAT taxation represent: $\in 22415756939$ in EU-28 in 2016 (source: EC-DG Taxud). The market share for spirit consumption is 26% against 45% for beer and 34% for wine, whereas the tax revenue share of spirit is 46% against 33% for beer and 20% for wine (source: Spirits Europe).⁷

The price data consists of the monthly posted price of each brand of spirit sold in every local store net of any rebate and temporary price promotion. For most products, these discounts are quite frequent during Christmas period, but can also occur in other periods of the year. To control for temporary price promotions, we use the highest daily price of the month (peak price) for each store. This allows controlling for temporary price cuts that are not relevant for the estimation of the tax pass-through to spirit prices.⁸ Price records begin three months before the tax reform and ends five months after. Figures 2.A to 2.F displays the evolution of the monthly price for each spirit during this period for both French and Belgian stores. Although a longer price series would be preferred to check for common pre-treatment trend, these figures show that prices in both countries did not diverge over the 3 months prior the tax hike. This gives us a first check of the validity of the control group. As it can be seen form these graphs, the tax reform impacted Belgian prices immediately the month of its implementation, while French prices stayed quite stable all over the period. Interestingly, for products A to D the tax reform reversed the price differential between French and Belgian stores. Those products were cheaper in Belgium before the reform and became more expensive after the reform.

Table 1 below provides some descriptive statistics about the store locations. We use a set of proxies to control for different supply-side and demand-side factors that could explain spatial heterogeneity in the tax pass-through. To measure the intensity of competition faced by each store, we use a variable indicating the number of competing retailers within a driving distance of 15 minutes. These data are collected by a private company that provides contact information to suppliers about supermarkets and grocery stores located in Belgium. From their postal address, it is then possible to compute the driving distance from each store to any other retailer in the area. However, this variable is only available for Belgian stores. Therefore, we cannot directly control for competitive pressure in French stores. To check for the robustness of our results, we will use local density of population (in quartile) as a proxy for competitive pressure. Thus, we compare the

⁷ Statistics available at <<u>www.Spirits.eu</u>>.

⁸ We also estimate the models using the average monthly price to check whether including temporary price discounts affects our results. Yet, this exercise still confirms our findings. These results are available upon request.

evolution of prices between Belgian and French stores that are in the same quartile of the population density distribution of their respective country. Using each store geographical location, we can also compute their distance to the nearest border. This enables checking whether those stores close to the border (subject to potential cross-border shopping) responded differently to the tax change. Furthermore, to control for demand-side local heterogeneity, each store is matched with the average GDP per capita at the Local Administrative Unit Level (NUTS 3) and population density data at the municipality level.

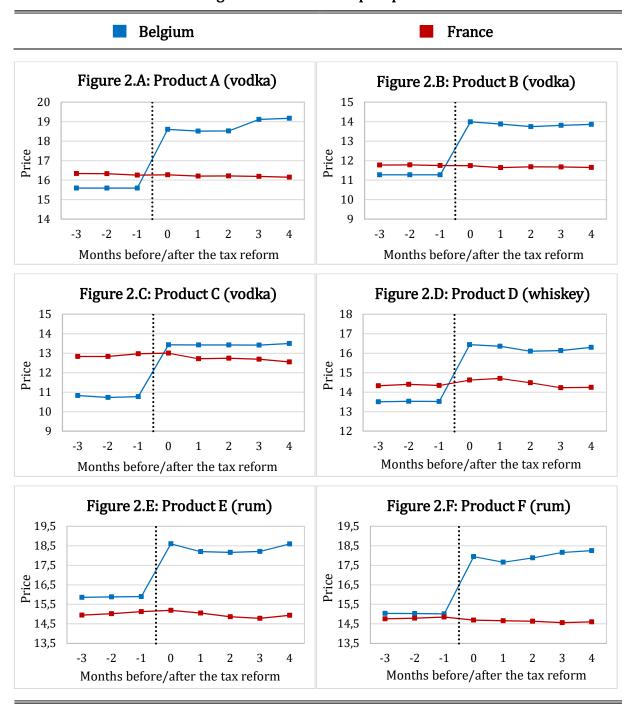


Figure 2: Evolution of spirit prices

Table 1								
Characteristics of store locations								
BELGIUM	LGIUM Average Std. Dev. Minimum Maximum							
GDP per capita (€)	35.106,58	10.524	15.700	63.330				
Population Density	1.190,93	2.302,45	36,27	16.393,32				
N° of Competitors	51,48	43,26	3	225				
Next to the Border (20km)	45,40%	49,86	0	1				
FRANCE	Average	Std. Dev.	Minimum	Maximum				
GDP per capita	28.828,17	5.796	20.400	42.500				
Population Density	378,18	650,88	9,25	4.635,45				

5. The Empirical Models

In order to estimate the tax pass-through to spirits' retail prices, we perform a Differencein-Differences analysis separately on six distinct products, by considering the retail prices of the same products sold in France as a control group. The use of French prices for the same brand as a counterfactual can potentially control for unobserved factors, common to both France and Belgium, that could have affected the brand retail price over the period of policy implementation. The analysis is structured as follows. Firstly, we estimate for each brand the tax pass-through at the chain level. This gives us a measure of how the tax was shifted across retail stores on average. Secondly, we estimate for each brand the tax passthrough at the store level. This exercise allows assessing the degree of tax passthrough heterogeneity across different geographical locations. We test whether such heterogeneity is due to differences in local competition and/or proximity to the border. Lastly, we account for time heterogeneity in order to see how the tax shifting evolved during the studied period. These estimates are also important to check whether the spatial variation in tax pass-through was permanent or just temporary.

All models are estimated using the standard OLS procedure. A main concern in the difference-in-difference literature is that errors can be correlated across different groups of observations. In that case, assuming that errors are independent across observations can lead to an incorrect estimation of the standard errors for the treatment effects (Bertrand, Duflo and Mullainathan 2003). In our context, the potential sources of correlation are: (i) serial correlation of errors for each store; and (ii) spatial correlation of errors across stores. The first one is standard when observing the same individual/firm over multiple periods and it can be generated by unobserved characteristics that are constant overtime. The second one can be caused by shocks that affect stores in the same area similarly. This source of correlation is quite relevant in our case since stores set their

prices by matching the lowest price of any competitors within a certain radius. To account for these two possible sources of error correlation, we cluster errors at the arrondissement level. As a result, we use around 60 clusters for each product.⁹ This allows us to account for both serial correlation of errors for each store and shocks that could affect stores in the same area equally. Each model is estimated separately for each of the six products analyzed.

5.1 Average Tax Pass-Through

In this section, we estimate the average tax pass-through to the retail price of each spirit considered. We employ the standard difference-in-differences procedure. The retail price for each specific brand in store i during month t is expressed as follows.¹⁰

$$P_{it} = \beta_0 + \beta_1 B E_i + \beta_2 T_t + \beta_3 (B E_i \times T_t) + \varepsilon_{it}.$$
 (1)

 β_0 is the pre-reform price level in France. While BE_i is a dummy variable equal to 1 if the store *i* is located in Belgium and 0 if located in France. Its coefficient β_1 measures the pre-reform difference in prices between Belgium and France. The variable T_t is a dummy variable equal to 1 during the period of tax implementation (post November 2015) and 0 otherwise. Its coefficient β_2 measures the price difference between the pre-reform and post-reform period in France, which serves as a counterfactual for the price evolution in Belgium. The fourth term is the interaction of the treated group BE_i and the post-reform variable T_t . Its coefficient β_3 captures the price increase in Belgium due to tax change and allows computing the tax pass-through rate as follows:

Tax Pass Through Rate =
$$\frac{\beta_3}{\Delta tax} \times 100$$
.

This work focusses on the short-run impact of the tax on retail prices, with a narrow time window going from August 2015 until March 2016. In this a way, we actually compute the difference in the average price of the product in Belgium between the three months period before the tax reform (August 2015 - October 2015) and the five months period after the tax reform (November 2015 - March 2016). This price evolution in the treated group (stores in Belgium) is then compared with the price evolution of the same product between the two periods in the control group (stores in France). A fundamental assumption, however, is that nothing else a part from the tax should have affected the retail price for the same spirits' brand in Belgium and France differently in the period after the tax implementation. As the period is quite narrow, it is quite easy to check that there was not any major policy change in Belgium and France that should have impacted the product prices in the two countries. Table 2 shows the estimated coefficients of model 1.

⁹ We also run the models clustering at either store, province or country level. In every case, we find smaller standard errors. Thus, we are reporting the most conservative estimates (i.e. those with the largest standard errors).

¹⁰ The brand index is dropped in the rest of the analysis to ease notation.

	Average Tax Pass-through (Model 1)							
		Product						
	А	В	С	D	Е	F		
Intercept $(\boldsymbol{\beta}_0)$	16,31*** (0,08)	11,77*** (0,04)	12,88*** (0,08)	14,36*** (0,06)	15,03*** (0,09)	14,80*** (0,11)		
Treated (β_1)	-0,71*** (0,08)	-0,50*** (0,05)	-2,10*** (0,09)	-0,84*** (0,06)	-0,85*** (0,09)	0,22** (0,11)		
Post-reform (β_2)	-0,10** (0,05)	-0,09*** (0,03)	-0,14 (0,10)	0,10 (0,07)	-0,06 (0,07)	-0,17** (0,07)		
Treatment (β_3)	3,30*** (0,05)	2,67*** (0,05)	2,80*** (0,11)	2,64*** (0,08)	2,54*** (0,09)	3,13*** (0,07)		
N° Observations	2960	3096	3248	3256	3240	3208		
Product type	Vodka	Vodka	Vodka	Whiskey	Rum	Rum		
% Alcohol	40%	37,5%	37,5%	40%	37,5%	40%		
Excise Tax increase	2,43€	2,28€	2,28€	2,43€	2,28€	2,43€		
% Pass-Through	135,80	117,11	122,81	108,64	111,40	128,81		
Confidence Interval	131,68 - 139,91	112,28 - 121,49	113,60 - 132,02	102,06 - 115,64	103,51 - 119,74	122,63 – 134,98		

Table 2

Notes: *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively. Standard errors, clustered at the arrondissement level, are in parenthesis. From the first to the fourth line, it shows the results of the estimated coefficients.

The first line of table 2 shows the intercept of the model for each product, which indicates the average product price in France in the pre-tax period. The line "Treated" shows how prices in Belgium (treated group) differ from France (control group) during the same period. The "Post-reform" line displays the price evolution in France after the reform (November 2015). Most of these coefficients are slightly negative and close to zero, thus suggesting as counterfactual that spirits prices would have slightly declined in Belgium without the tax increase. Yet, just three of them are statistically significant at the 5% level. The line "Treatment" shows the impact of the tax reform on the Belgian price for each product. These coefficients can be interpreted as the price increase in € induced by the tax reform. As the products considered differ in their alcohol content, the tax increase was different across products. From the tax hike specific to each product and its treatment coefficient β_3 , it is then possible to calculate the tax pass-through rate. As shown in table 2, the tax pass-through rate is quite heterogeneous across products. The tax was overshifted to the retail prices of all spirits with a confidence level of 95%. This cross-product variation in pass-through can be attributable to supply side and demand side differences across products. We will not explore further this cross-product variation in the tax passthrough. Instead, we will study the spatial variation in the tax pass-through for each product separately.

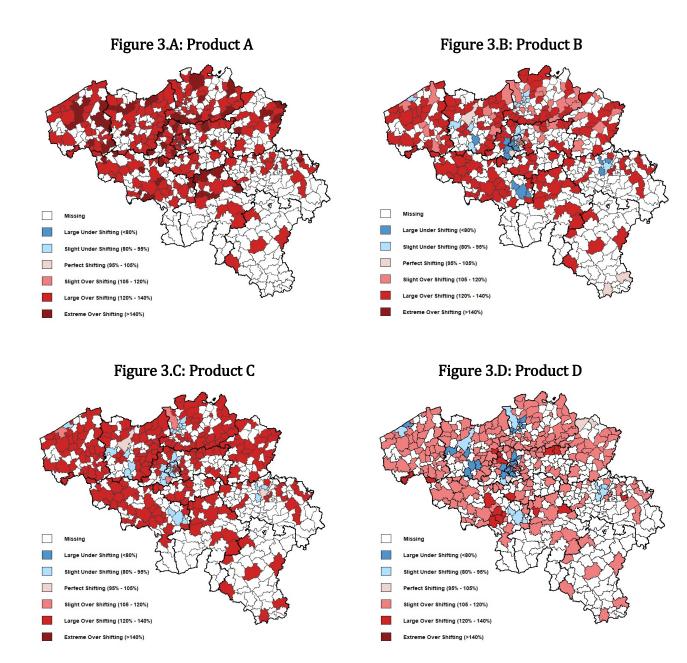
5.2 Spatial Heterogeneity in the Tax Pass-Through

In this section, we focus on identifying the degree of pass-through heterogeneity for the same product across different stores. To get a preliminary measure of heterogeneity in tax shifting, we compare spatial price dispersion in both Belgium and France before and after the tax reform. The spatial price variance of each spirit across Belgian stores has significantly increased after the tax reform, while it stayed constant over the same period in France. A Levene's Test on the homogeneity of spatial price variances between the prereform and post-reform period reveals that the null hypothesis of equal price variances is rejected for all products in the treated group with the 99% confidence level (except for F). While it is accepted for all products in the control group (except F, for which it has slightly declined).¹¹ To provide more compelling evidence about the evolution of spatial differences in spirit prices, we estimate the same model as above (model 1) by including both store fixed effects and a store specific treatment effect. This will deliver a store specific tax pass-through. Store fixed effects are fundamental in order to capture tax passthrough heterogeneity. This is because they can account for possible pre-reform (time invariant) unobserved factors that affect the store's pricing. These can include differences in the cost of selling the products (such as transportation costs, rents or local wages) and in price elasticity of demand. If we do not correctly control for these pre-reform differences in prices across stores, there is a risk of confounding them with heterogeneity in tax-shifting. From now on, every model we present includes store fixed effects. Formally, we estimate the following regression for each product:

$$P_{it} = \delta_i + \beta_2 T_t + \beta_{3i} (BE_i \times T_t \times \delta_i) + \varepsilon_{it}.$$
 (2)

Where δ_i are the fixed effects coefficients for each store *i* located in either Belgium or France. These are captured by store-specific dummy variables and give the average price level of each store *i* before the tax reform. The coefficient β_2 is capturing the evolution of the average price in French stores after the tax reform. Which is considered as the counterfactual scenario. While β_{3i} is the store *i*'s specific tax pass-through if this store is located in Belgium. The results of these estimations are shown in the figures below (from 3.A to 3.F). Results are aggregated at the municipality level. Every color represents a certain degree of tax pass-through in a given municipality. Interestingly, since these stores are local price followers, their tax shifting should be indicative of the general trend in spirit prices for each geographical location. These figures show a quite heterogeneous tax shifting across space after the tax reform. Although the tax was over-shifted to different extents in most municipalities, there are also some areas where the tax was instead undershifted (blue areas in the figures).

 $^{^{\}rm 11}$ The results of this test can be found in table A.1 in the appendix.





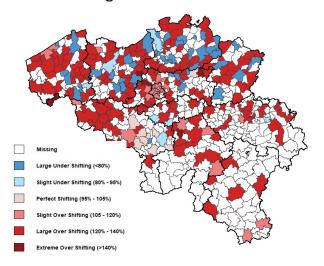
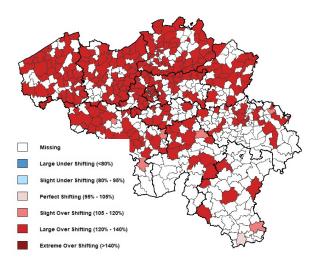


Figure 3.F: Product F



Variation in the tax pass-through is related to variation in market structure and price elasticity of demand. Thus, accounting for spatial differences in these two factors can enable us to explain such heterogeneity in tax shifting. In order to do so, we proceed as follows. First, we test for the impact of local competition on the tax pass-through at the store level. To account for local differences in market structure, the model contains information about the intensity of competition at the store level. Intuitively, one would expect lower tax pass-through when there are many competitors nearby. Second, we focus on the proximity to the border. The scope for cross-border shopping may be quite important in Belgium, a relatively small country, because a large part of the population lives in proximity to the border (and there are many cross-border workers). This is also relevant because Belgium shares borders with several different countries which set different alcohol taxes. For this reason, we also estimate a model that includes information about the proximity to the border of each store. That model allows us to test for differences in price setting for stores close to the border. If cross-border shopping is an effective threat for those stores, tax shifting in border areas should be lower as the demand elasticity would be higher. Third, as demand side factors may distort our results, we also estimate a model that includes information about spatial heterogeneity in both supply-side and demand-side factors. This is done by accounting for possible differences in consumer taste and socioeconomic status across space.

Intensity of Competition

Having information about the number of competing retailers for each store allows us to test for the impact of competition on the tax pass-through. As we are comparing the tax shifting of the same product across different geographical locations, it is clear that we restrict our focus to the intensity of competition among retailers and not among producers. Each product analyzed is among the world's most popular brands in their respective category and none of their producers is vertically integrated with any Belgian or French retailer. To test whether the local intensity of competition at the store level can at least partially explain the observed spatial heterogeneity in tax pass-through, we compare the tax shifting among areas exhibiting a low, medium or high intensity of competition. We define the intensity of competition in terms of number of local competitors for each store within a driving distance of 15 minutes. The competitors are from different supermarket chains than the chain under study. A store is considered in a low-competition area if it falls in the first quartile of this distribution. That is, if it has at most 26 local competitors. A store is in a medium-competition area if it falls in the 2nd or 3rd quartile of the distribution. Which means having between 27 and 59 local competitors. While it is in a high-competition area if has more than 60 competitors, which correspond to the last quartile of the distribution. Formally, we estimate the following regression:

$$P_{it} = \delta_i + \beta_2 T_t + \beta_L \left(BE_i \times T_t \times Low_{Comp_i} \right) + \beta_M \left(BE_i \times T_t \times Med_{Comp_i} \right) + \beta_H \left(BE_i \times T_t \times High_{Comp_i} \right) + \varepsilon_{it}.$$
 (3)

Where Low_{Comp_i} , Med_{Comp_i} and $High_{Comp_i}$ are dummy variables equal to one if store *i* is in either a low, medium or high competition area. We want to estimate the coefficients β_L , β_M and β_H , reflecting the tax-pass through specific to each of these three levels of competition. We expect these coefficients to be statistically different from each other and, in particular, to decrease with the intensity of competition. That is, we expect to find that $\beta_L > \beta_M > \beta_H$... The results of this estimation are displayed in table 3 below. The last two rows of this table also shows the results of the Wald test on the equality of coefficients for low and high competition areas. Where the null hypothesis is that there is no difference in tax shifting between low and highly competition areas. That is, H_0 : $\beta_L = \beta_H$.

	Product						
-	Α	В	С	D	Е	F	
Low Competition $(\boldsymbol{\beta}_L)$	3,36 (0,06)	2,82 (0,04)	2,92 (0,11)	2,76 (0,08)	2,79 (0,09)	3,11 (0,08)	
Medium Competition $(\boldsymbol{\beta}_M)$	3,29 (0,05)	2,78 (0,04)	2,91 (0,11)	2,78 (0,08)	2,48 (0,12)	3,15 (0,08)	
High Competition $(\boldsymbol{\beta}_H)$	3,25 (0,06)	2,32 (0,08)	2,47 (0,08)	2,27 (0,12)	2,41 (0,14)	3,11 (0,08)	
	Test o	n the Equal	ity of Coeffi	cients (H ₀ :	$\boldsymbol{\beta}_L = \boldsymbol{\beta}_H$)		
F value	13,98	46,78	39,05	26,12	8,76	0,04	
p-value	<0,01	<0,01	<0,01	<0,01	<0,01	0,84	

Table 3

Tax Pass-Through and Intensity of Competition (Model 3)

Notes: All coefficients are statistically significant at the 0,01 level. Standard errors, clustered at the arrondissement level, are in parenthesis. The last two rows show the results of the Wald test on the equality of the coefficients for low and high competition, where the null hypothesis is $H_0: \beta_L = \beta_H$.

The results of Table 3 tend to confirm our theoretical prediction. The price increase after the tax reform was smaller in areas with a high intensity of competition. The magnitude of this effect, however, can vary across products. For most products, the difference in tax shifting between low and highly competitive areas is between $0,40 \in$ and $0,50 \in$. The magnitude of such effect is much smaller for product A, for which this difference is equal to $0,11 \in$. While it is absent for product F. The test on the equality of coefficients for high and low competition indicates that, except for product F, these differences in tax shifting are statistically significant at the 99% confidence level. Therefore, the results of *model 3* suggest that the tax shifting decreased with the intensity of competition at the local level. To recover the tax pass-through rate for each intensity of competition, we divide the

treatment coefficients presented in Table 3 by the product specific increase in the excise tax. The results are displayed in Table 4.

		Product					
	A	В	С	D	Е	F	
Low Competition	138%	124%	128%	114%	122%	128%	
(C.I.)	133-142	120-127	119-137	107-121	117-131	121-135	
Medium Competition	135%	122%	128%	114%	109%	130%	
(C.I.)	130 -140	118-125	118-138	108-121	98-119	123-136	
High Competition	134%	102%	108%	93%	105%	128%	
(C.I.)	129-138	94-108	97-119	84-103	94-117	121-135	

Tax Pass-Through Rate and Intensity of Competition

Table 4

As already suggested in Table 3, tax pass-through rate is changing with the intensity of competition. The tax was largely over-shifted in low competitive areas. While it might be perfectly shifted or even under-shifted in areas with high competition. This indicates that part of the heterogeneity in tax shifting observed in Figures 3.A to 3.F can indeed be attributed to spatial differences in the intensity of competition at the store level.

Cross-Border Shopping

Another driver of tax pass-through heterogeneity can be the scope for cross-border shopping. Cross-border shopping can be quite important in Belgium since a large part of the population lives close to the border. In our sample, 45,4% of Belgian stores are within a distance of 20km to the border. Moreover, Belgium shares borders with four different countries (France, Luxembourg, Germany and The Netherlands), which have different levels of alcohol taxation and spirit prices. The alcohol tax reform in Belgium has considerably increased the price gap in spirit prices between Belgian and foreign stores. Luxembourg and to a lesser extent Germany, had lower spirit prices before the reform. Whereas the Netherlands and to a lesser extent France, had higher spirit prices before the reform. In order to investigate the relationship between tax pass-through and the scope for cross-border shopping, we estimate a model that includes information about the proximity to the border of each store. This allows testing for differences in tax shifting according to whether or not stores are close to the border. For each specific product, we estimate the following model:

$$P_{it} = \delta_i + \beta_2 T_t + \beta_3 (BE_i \times T_t) + \beta_{BR} (BE_i \times T_t \times BR_{km_i}) + \varepsilon_{it}.$$
(4.1)

The only difference here is the inclusion of the last interaction term: $(BE_i \times T_t \times BR_{km_i})$. Where BR_{km_i} is a dummy variable indicating whether store *i* is within a certain km distance to the border. The coefficient β_{BR} therefore measures the difference in the treatment effect (tax shifting) for those stores that are within that certain distance to the border. In particular, we use three different distances. Namely 10km, 15km or 20km. As long as cross-border shopping is really binding price decisions, we expect β_{BR} to be negative and significantly different from zero. The results of *model 4.1* are displayed in table 5 below.

	Product						
β_{BR}	Α	В	С	D	Е	F	
Border at 20 Km	-0,01	0,07	0,09	0,07	0,03	-0,01	
	(0,03)	(0,11)	(0,09)	(0,09)	(0,11)	(0,01)	
Border at 15 Km	0,03	0,07	0,12	0,12	0,14	-0,03	
	(0,03)	(0,09)	(0,08)	(0,09)	(0,11)	(0,01)	
Border at 10 Km	0,06**	0,06	0,11	0,13	0,22	-0,02	
	(0,03)	(0,09)	(0,09)	(0,10)	(0,10)	(0,02)	

Table 5

Notes: *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively. Standard errors, clustered at the arrondissement level, are in parenthesis. Each row shows the estimated coefficient β_{BR} for every product considering stores within either 10km, 15km or 20km next to the border.

The results outlined in table 5 clearly show that tax shifting did not change with proximity to the border for any of the spirits analyzed. At any distance considered, those stores close to the border did not shift differently the tax on the retail price compared to other stores. We obtain the same results even when controlling for the intensity of competition as in *model 3.* This suggests that the threat of cross-border shopping does not play a significant role in the shifting of the tax on spirit prices, even though the price gap with several neighboring countries increased substantially as a result. A possible explanation for this can be the fact that the price gap with neighboring countries was not high enough to justify a price adjustment at the border or that Belgian stores are poorly informed about foreign border prices. Another possible option could be the market segmentation between mobile and immobile shoppers. The stores locate close to the border only retain the non cross-border shoppers (immobile shoppers) who are likely to display less elastic demand than the cross-border shoppers (mobile shoppers). This effect could offset the downward pressing effect of cross-border shopping on prices.

The absence of border effect on tax shifting may also be due to the averaging out of various border effects among the four different neighboring countries. Indeed, if the border effect depends on the size and the sign of the price gap, we may expect different border effects for the four different countries, notably for Luxembourg with the lowest spirit price. We test for this hypothesis by re-estimating *model 4.1* differently. That is, we now consider

each border separately to estimate how tax shifting varies when a store is close to a specific border. In doing so, we did not find any significant impact when considering just those stores at the border with either France, Netherlands or Germany. Where prices were respectively comparable, higher or slightly lower than in Belgium before the reform.¹² However, we did find some interesting results for those stores close to Luxembourg (where spirits were on average 4€ cheaper before the tax reform).

In our sample, we only have three stores that are located within 10km distance from the Luxembourg border and no other store is located within 20km. These stores are all located in remote areas with a small number of competitors (less than nine) and hence they face a quite low competition. As we have learned from the results of *model 3*, this means that the tax shifting of these stores should be significantly higher than the one of stores in more competitive areas. Yet, if competition at the Luxembourg border Luxembourg matters, this effect can be ambiguous. This is because the lower domestic competition could be offset by the higher foreign competition from Luxembourg. In order to limit cross-border shopping, these stores facing a similar domestic competition but no proximity to the border. Formally, to measure the tax pass-through of stores at the border of Luxembourg we estimate the following regression for each product separately:

$$P_{it} = \delta_{i} + \beta_{2}T_{t} + \beta_{L} \left(BE_{i} \times T_{t} \times Low_{Comp_{i}} \times NoLUX_{B_{i}} \right) + \beta_{M} \left(BE_{i} \times T_{t} \times Med_{Comp_{i}} \right) + \beta_{H} \left(BE_{i} \times T_{t} \times LOX_{B_{i}} \right) + \beta_{H} \left(BE_{i} \times T_{t} \times High_{Comp_{i}} \right) + \varepsilon_{it}.$$

$$(4.2)$$

Where Low_{Comp_i} , Med_{Comp_i} and $High_{Comp_i}$ are the same variables as in *model 3*. However, the first interaction term includes the dummy variable $NoLUX_{B_i}$, which is equal to one if store *i* is not at the border of Luxembourg (within 10km). The coefficient β_L therefore measures the tax pass-through of stores in low competition areas excluding those at the border of Luxembourg. The dummy variable LUX_{B_i} is instead equal to one if a store is close to Luxembourg (within 10km). Hence, the coefficient β_{LUX} measures the tax pass-through of these stores. Which are all also located in low competition areas. The other variables are the same as in *model 3*. The objective of this regression is to estimate β_{LUX} and test whether $\beta_{LUX} < \beta_L$. That is, we would like to know whether given the same level of competition, tax shifting decreases with the proximity to the border of Luxembourg.

The results of *model 4.2* are displayed in Table 6 below. From this table we can compare the tax pass-through of store located in low competition areas (β_L) with that one of stores close to Luxembourg (β_{LUX}). Interestingly, the tax pass-through of stores close to

¹² As for *model 4.1*, no effect was found when considering stores within either 20km, 15km or 10km from the border.

Luxembourg seems to be lower than the one of other stores in low competition areas. This is true for most product. Yet, the Wald test on the equality of coefficient suggests that only three of these differences in tax pass-through are significant at the 0,05 level. These are the products A, B and F. For product B and F, such difference is quite large, being close to $0,40 \in$, while it is small for product A, being only $0,06 \in$. The difference is $0,17 \in$ for product E, but it is only significant at the 0,10 level. This heterogeneity in the "border effect" across products might depend on many factors, such as different tastes for different products to make it worth doing cross border shopping or the effective supply of those same products on the other side of the border. This heterogeneity of the "border effect" result also suggests that it is important to analyse the tax pass-through at the product level. Since we could not have found this effect when aggregating over different products.

	Product						
-	Α	В	С	D	Е	F	
Low Competition and no proximity to Luxembourg $(\boldsymbol{\beta}_L)$	3,36 (0,06)	2,83 (0,04)	2,92 (0,11)	2,76 (0,08)	2,80 (0,10)	3,12 (0,08)	
Low competition and Proximity to Luxembourg (β_{LUX})	3,30 (0,05)	2,45 (0,18)	3,00 (0,11)	2,70 (0,09)	2,63 (0,11)	2,73 (0,19)	
Medium Competition $(\boldsymbol{\beta}_M)$	3,29 (0,06)	2,78 (0,04)	2,91 (0,11)	2,78 (0,08)	2,48 (0,12)	3,15 (0,08)	
High Competition $(\boldsymbol{\beta}_H)$	3,25 (0,06)	2,32 (0,08)	2,47 (0,13)	2,27 (0,12)	2,41 (0,14)	3,11 (0,08)	

Table	6
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Tax Pass-Through and Proximity to Luxembourg (Model 4.2)

Test on the Equality of Coefficients $(H_0: \beta_L = \beta_{LUX})$ F value15,494,423,102,093,104,90p-value<0,01</th>0,040,080,150,080,03

Notes: All coefficients are statistically significant at the 0,01 level. Standard errors, clustered at the arrondissement level, are in parenthesis. The last two rows show the results of the Wald test on the equality of the coefficients for low competition areas close to (β_{LUX}) or far away (β_L) from Luxembourg, where the null hypothesis is H_0 : $\beta_L = \beta_{LUX}$.

The results of *model 4.1* and *model 4.2* suggest that only a significant price gap with a neighboring country can reduce tax shifting for some products (but not for all). This is confirming the standard view that the scope for cross-border shopping increases with the price gap between two neighboring countries. Yet, the absence of "border effect" for stores close to either France (where spirit prices were only $0.5 \in$ higher before the tax) or

Germany (where spirit prices were around $1 \in$ lower before the tax) could also suggest a lack of information/attention about foreign prices.

Demand-side Heterogeneity

All models estimated so far provide a supply-side explanation on the spatial tax passthrough heterogeneity based on the idea that domestic and foreign competition circumstances are variable across space. Yet, tax incidence can also depend on the demand circumstances that may also vary across space. Therefore, we estimate another model of tax pass-through heterogeneity that accounts for differences in demand-side characteristics. We do that by including information about local population density (whether the store is in a rural area or not), the province and the local GDP at the arrondissement level. Intensity of competition is measured by the log of competing stores within a driving distance of 15 minutes from the store. We account for proximity to the border as in *model 4.1.* The estimates of this model will tell us whether the heterogeneity in the tax pass-through that we have attributed to the intensity of competition and proximity to Luxembourg are driven instead by differences in the demand-side characteristics. For each specific product, we estimate the following regression:

$$P_{it} = \delta_i + \beta_2 T_t + \beta_3 (BE_i \times T_t) + \beta_{Y_F} (T_t \times \ln(Y)_i) + \beta_{Y_B} (BE_i \times T_t \times \ln(Y)_i) + \sum_P \alpha_p (T_t \times \gamma_{p_i}) + \beta_{R_F} (T_t \times Rural_i) + \beta_{R_B} (BE_i \times T_t \times Rural_i) + \beta_C (BE_i \times T_t \times \ln(COMP)_i) + \beta_{LUX} (BE_i \times T_t \times LUX_{B_i}) + \varepsilon_{it}.$$
(5)

As for every other specification, δ_i is the store specific fixed effect which captures all those pre-reform unobserved factors that are store specific and time-invariant. The coefficients β_2 and β_3 measures respectively the baseline of both counterfactual and treatment effect. The variable $log(Y)_i$ is the log of the GDP of the arrondissement in which store *i* is located. While *Rural*_i is a dummy variable equal to one when the store is in a rural area (with less than 200 inhabitants per km²). Each of these variables is interacted with the post reform dummy (T_t) and the treatment interaction term $(BE_i \times T_t)$. Their respective betas coefficients measure how prices evolved in the post reform period in the control (France) and in the treated group (Belgium). In particular, β_{Y_R} measures how tax shifting varies with the GDP level. While β_{R_B} measures how it differs in rural areas. For instance, if β_{Y_B} > 0 and β_{R_B} < 0, this means that tax shifting increases with GDP but tends to be lower in rural areas. γ_{p_i} is a set of dummy variables for the Belgian or French province p in which store *i* is located.¹³ Their interaction with the post reform dummy (T_t) should capture the heterogeneity in tax shifting that may be due to differences in consumer preferences across geographical locations. $ln(COMP)_i$ is the log of the number of competing retailers for store *i*. The coefficient β_c measures how tax shifting varies with the number of competing retailers. If results of *model 3* are confirmed, we expect to find $\beta_C < 0$. That is,

¹³ Both Belgian and French provinces are equivalent to the European NUTS 3 classification.

tax pass-through should decrease with competitive pressure. LUX_{B_i} is again a dummy variable indicating if a store is close to the border of Luxembourg (within 10km). However, because in this model we include the baseline treatment effect, the interpretation of β_{LUX} is slightly different from the one of *model 4.2*. Here β_{LUX} estimates directly by how much tax shifting differs in these areas with respect to the average store, once controlling for spatial differences in demand-side and supply-side factors. The estimates of *model 5* are reported in Table 7 below.

Controlling for Demand-side Characteristics (Model 5)								
	Product							
	Α	В	С	D	Е	F		
"Gross" Treatment (β_3)	-4,03	1,75	-7,41	-2,27	-13,11***	-7,85*		
	(2,82)	(3,07)	(4,82)	(5,86)	(4,81)	(4,06)		
GDP per capita $({m eta}_{Y_B})$	0,73**	0,19	1,09**	0,68	1,61***	1,09***		
	(0,27)	(0,29)	(0,47)	(0,57)	(0,66)	(0,66)		
Rural areas $(\boldsymbol{\beta}_{R_B})$	-0,04	-0,01	0,32**	-0,33**	0,15	-0,08		
	(0,11)	(0,07)	(0,14)	(0,15)	(0,10)	(0,05)		
N° of Competitors $(\boldsymbol{\beta}_{\mathcal{C}})$	-0,07***	-0,28***	-0,27***	-0,33***	-0,27***	-0,01		
	(0,02)	(0,06)	(0,07)	(0,10)	(0,07)	(0,01)		
Proximity to Luxembourg $(\boldsymbol{\beta}_{LUX})$	0,01	-0,48**	-0,05	-0,21*	-0,14	-0,42**		
	(0,03)	(0,20)	(0,11)	(0,12)	(0,11)	(0,18)		

Notes: *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively. Standard errors, clustered at the arrondissement level, are in parenthesis. The table just reports the coefficients of interest for Belgian stores.

The coefficients β_3 is the "gross" treatment effect. Although it is negative for most products, that does not mean a net negative treatment effect. Indeed, one must take into account the other interaction effects, notably the coefficient $\beta_{Y_{R}}$ for the GDP interaction which is positive for every product, although not always significant. For instance, consider product E. Its "gross" treatment effect β_3 is equal to -13,11, while its β_{Y_B} amounts to 1,61. Considering that the lowest GDP per capita amounts to 15.700€, taking the log and multiplying by the β_{Y_R} we obtain $\ln(15.700) \times 1,61 = 15,55$. The net treatment effect after controlling for the GDP is then equal to 15,55-13,11=2,44. As all other stores have a higher GDP per capita, the treatment effect after controlling for GDP must be greater than 2.44. However, in order to compute the overall net treatment effect, all other interaction terms must also be taken into account. The fact that we found $\beta_{Y_R} > 0$ indicates that tax shifting increases with GDP per capita, which probably reflects the fact that demand for spirit is less elastic in richer area. Conversely, the rural areas variable does not seem to have any clear impact on tax shifting. The α_n coefficients capture differences in tax shifting across provinces and many of them are significant (as there are more than 20 provinces, we do not report these coefficients in Table 5). The fact that many provincial controls are significant suggests that part of the spatial heterogeneity in tax shifting can be explained by differences in consumer preferences and demand elasticities across geographical locations.

Interestingly, the results of *model 5* seem to confirm our previous findings on the impact of competition on tax shifting. The number of competitors drives down tax shifting for all products except F. This effect is more prevalent and it is similar in magnitude for products B, C, D and E. While it is smaller but still significantly different from zero for product A. To get an idea on the magnitude of the competition effect on tax shifting, we compute how the tax pass-through changes when increasing the number of competitors from 20 to 100 for a store in an area with the average GDP per capita. Considering product E, the tax pass-through when there are only 20 competitors would be equal to:

 $\tau_{20} = \beta_0 + \left(\ln(Y_i) \times B_{Y_B}\right) + \left(\ln(COMP_i) \times B_C\right) = -13,11 + \left(\ln(35.100) \times 1,61\right) - \left(\ln(20) \times 0,27\right) = 2,94.$

While if the number of competitors rises to 100 we get:

$$\tau_{100} = -13,11 + (\ln(35.100) \times 1,61) - (\ln(100) \times 0,27) = 2,49.$$

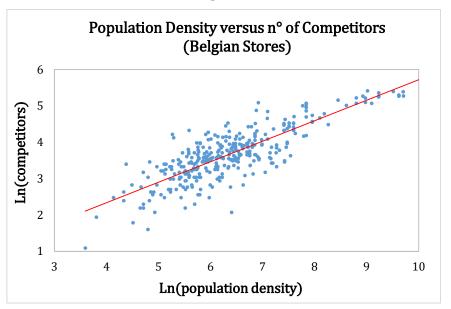
Which means that increasing the number of competitors from 20 to 100 decreases the tax shifting by $0,45 \in$. That is, from 129% to 109%. These results are quite similar to those of *model 3*, in which the difference in tax shifting between low and high competition areas for product E is $0,38 \in$. Furthermore, *model 5* also confirms that stores close to Luxembourg set lower prices for spirits B and F after the tax reform. In particular, their tax shifting deviates from the average by $-0,48 \in$ and $-0,42 \in$ respectively. Hence, these results indicate that, even when controlling for heterogeneity in demand-side factors, domestic competition at the store level and proximity to Luxembourg (the lowest price country) are still among the main drivers of heterogeneity in the tax shifting.

Robustness Checks

A possible concern in estimating the impact of competition on tax pass-through can be the lack of a proper counterfactual for stores facing a similar degree of competition in France (our control group). As we do not have data about the number of competitors for the French stores, we did not formally check whether spirit prices in France have changed differently after the reform between high competition and low competition areas. The validity of the control group requires to compare stores in France and in Belgium facing the same level of competition. The results of the Levene's test presented at the beginning of this section shows that the spatial price dispersion was mostly stable in France after the tax reform, while it increased substantially in Belgium. This suggests that the spirit prices in the control group did not diverge much across stores facing different competition after the tax reform was implemented. However, it is still possible that this "average effect" conceal contrasting changes between high competition and low competition after the tax reform was implemented. However, it is still possible that this "average effect" conceal contrasting changes between high competition and low competition after the tax reform was implemented.

To address this issue, we run another model using population density at the local level (municipality) as a substitute to proxy for the intensity of competition. In such a way, we can compare stores facing different intensity of competition (proxied by the population

density) both in France (control group) and in Belgium (treated group). The assumption here is that French stores face more competition in high population density areas. The use of population density to measure the intensity of competition at the local level is not a bad proxy. As shown in Figure 4 below, the number of stores in a local area is highly correlated to the population density in Belgium.





The idea is to re-estimate *model 4.2* by using the population density at the municipality level instead of the number of competitors. To control for the difference in population density among Belgian and French municipalities we will express the population density in quartiles in the regression. In such a way, we compare the evolution of prices between Belgian and French stores that are in the same quartile of the population density distribution of their respective country. For instance, we consider in the low competition areas, those stores that are in the first quartile of the population density distribution of either Belgium or France. Formally, for each product we estimate the following model:

$$P_{it} = \delta_{i} + \beta_{L_{F}} (T_{t} \times Low_{den_{i}}) + \beta_{L_{B}} (BE_{i} \times T_{t} \times Low_{den_{i}} \times NoLUX_{B_{i}}) + \beta_{LUX} (BE_{i} \times T_{t} \times Low_{den_{i}} \times LUX_{B_{i}}) + \beta_{M_{F}} (T_{t} \times Med_{den_{i}}) + \beta_{M_{B}} (BE_{i} \times T_{t} \times Med_{den_{i}}) + \beta_{H_{F}} (T_{t} \times High_{den_{i}}) + \beta_{H_{B}} (BE_{i} \times T_{t} \times High_{den_{i}}) + \varepsilon_{it}.$$

$$(6)$$

The structure of *model 6* is similar to *model 4.2*. Here the difference is that we use population density as a proxy for competition so that we can control for the price evolution of French stores facing different level of competition. The counterfactual scenarios for different levels of competition are captured by the coefficients β_{L_F} , β_{M_F} and β_{H_F} . Which correspond to the after tax change in French prices for stores that are in low, medium or high competition areas, respectively. The coefficients β_{L_B} and β_{LUX} measure the

tax pass-through for Belgian stores in low competition areas not close and close to Luxembourg, respectively. Note that their counterfactual scenario is not the same as in *model 4.2.*, where we use the evolution of the average French price β_2 . Here the counterfactual scenario is β_{L_F} , which is the evolution of French spirit prices in low competitive areas (less densely populated). Similarly, the coefficients β_{M_B} and β_{H_B} measure Belgian stores' tax pass-through in medium and high competition areas by controlling for their respective counterfactual in France. That is β_{M_F} and β_{H_F} , corresponding respectively to the evolution of spirit prices in medium and high competition areas in France after the tax reform. The results of this estimation are displayed in table 8 below.

		Tab	le 8			
Populatio	on Densit	y as a prox	cy for Com	petition (Model 6)	
			Pro	duct		
-	A	В	С	D	Е	F
Low Pop. Density and no proximity to Luxembourg $(m{eta}_{L_B})$	3,48 (0,07)	2,83 (0,05)	2,90 (0,08)	2,89 (0,10)	2,95 (0,14)	3,21 (0,14)
Low Pop. Density and Proximity to Luxembourg $(m{m{m{\beta}}}_{LUX})$	3,37 (0,07)	2,45 (0,18)	2,98 (0,08)	2,79 (0,10)	2,78 (0,16)	2,83 (0,22)
Medium Pop. Density $(\boldsymbol{\beta}_{M_B})$	3,27 (0,08)	2,71 (0,05)	2,84 (0,14)	2,65 (0,12)	2,45 (0,12)	3,11 (0,07)
High Pop. Density $(\boldsymbol{\beta}_{H_B})$	3,17 (0,06)	2,47 (0,09)	2,61 (0,15)	2,37 (0,12)	2,28 (0,14)	3,07 (0,06)
	Test on	the Equalit	y of Coeffici	ients (H_0 : β	$\beta_{L_B} = \beta_{H_B}$)	
F value	30,55	11,91	3,50	11,05	12,62	1,81
p-value	<0,01	<0,01	0,07	<0,01	<0,01	0,18
	Test on	the Equalit	y of Coeffici	ients (H_0 : β	$P_{L_B} = \beta_{LUX}$	
F value	12,59	4,63	3,65	3,43	3,57	4,76
p-value	<0,01	0,04	0,06	0,07	0,06	0,03

Notes: All coefficients are statistically significant at the 0,01 level. Standard errors, clustered at the arrondissement level, are in parenthesis. The table displays only the treatment coefficients for Belgium. The 5th and 6th rows show the results of the Wald test on the equality of the coefficients for low and high population density, where the null hypothesis is H_0 : $\beta_{L_B} = \beta_{H_B}$. The last two rows show the results of the Wald test on the equality of the coefficients for low density areas close (β_{LUX}) or not close (β_{L_B}) to Luxembourg, where the null hypothesis is H_0 : $\beta_{L_B} = \beta_{LUX}$.

Interestingly, the results of *model 6* are similar to those of *model 3* and *model 4.2*. Tax shifting decreases with population density. Which is our proxy for competition. The

magnitude of the "competition effect" is also quite similar to the one we find in the previous models. The Wald test on the equality of coefficients indicates that for most products this difference is statistically significant at the 0,01 level (except for product C, where it is significant at the 0,07 level and product F where the competition effect is not significant as in the previous models). As for the "border effect", we find very similar results to *model 4.2* when comparing tax shifting in low competition areas either close or not close to Luxembourg. The tax pass-through of stores close to Luxembourg is lower for most product. The magnitude of these differences is quite similar to the one found in model *4.2*, with just three of them being significant at the 0.05 level. (i.e., product A, B and F). These results suggest that, after controlling (albeit indirectly) for the possible different evolution of spirit prices in differently competitive areas in France (by means of population density), the competition effect and the border effect with Luxembourg remain significant.

We run another robustness check in order to validate our results about the border effect with Luxembourg. Although we recognize that this effect is not significant for every product, we would like to verify that the lower tax pass-through for some products in stores close to Luxembourg can be actually attributed to cross-border shopping motives. In order to do that, we re-estimate a different version of *model 4.2* where we compute the tax pass-through of all stores that are within 50km distance from the Luxembourg border (instead of considering just those within a distance of 10km).¹⁴ The rationale behind this test is to check whether we still find a lower tax pass-through when increasing the distance to the border. If that is the case, then this is somehow concerning as the scope for cross-border shopping should decline with the distance from Luxembourg and hence we are probably capturing some other regional effect. The result is that extending the distance to the border to 50 km eliminates the cross-border effect in the sense that we do not find any significant difference in tax shifting between those stores within 50 km from the border and the other stores.

5.3 Timing of the Tax Pass-Through

So far, we focused on the spatial dimension of the tax pass-through heterogeneity. We have implicitly assumed that the tax shift was homogeneous over the months after the tax reform. Yet, a tax reform could take some time before being shifted into retail prices and this shift could also vary overtime. Hence, we estimate a model that allows for leads and lags of the treatment effect. On the one hand, this strategy allows us to see how tax pass-through evolved overtime. On the other hand, the leads of the treatment allow testing formally the parallel trend assumption during the months before the tax hike. In particular, these need to be equal to zero, meaning that the spirit price in Belgium and France did not diverge before the tax reform. For each product, we estimate the following model:

¹⁴ All stores in this area have very few competitors. Therefore, their tax pass-through should tend to be on average larger than in areas with more competing stores.

$$P_{it} = \delta_i + \sum_{t=-3}^{4} \beta_{F_t} M_t + \sum_{t=-3}^{4} \beta_{B_t} (BE_i \times M_t) + \varepsilon_{it}.$$
 (7)

The variable M_t is a dummy variable indicating the month t in which the price is observed. In total, there are eight months in our sample. From August until March. Three months before the tax reform and four months after, plus the month in which the reform is implemented. The month t is indexed such that the month in which the tax reform takes place, which is November, is equal to t = 0. In this way, we can refer to t as the number of months before or after the tax reform. We use the month before the tax reform t = -1(October) as the reference month. The coefficients β_{F_t} measure how price evolved in France over the month before and after the reform with respect to the reference month. All the β_{F_t} with $t \ge 0$ represents the counterfactual scenario for Belgian stores for each month after tax reform.

The main values of interest of this model are the β_{Bt} coefficients, which measure the price change for each month before or after the tax reform with respect to the reference month (November). Each β_{B_t} with t < 0 are the leads of the treatment. In order to see whether the parallel trend assumption holds, these coefficients must be equal to zero. If not, this means that Belgian prices before the tax reform diverged from the French prices and hence we would reject France as being a good control group for Belgium. Yet, our time window before the tax reform is quite narrow, since we can just observe three months before the reform. Each β_{B_t} with $t \ge 0$ measure instead the tax pass-through for every month after the tax reform. For instance, β_{B_0} is the tax pass-through during the month of the reform, while β_{B_2} is the tax pass-through two months after the reform. Our empirical test consists in checking whether these effects are statistically different overtime. Table 9 shows the results of this estimation.

Although we have already checked for the pre-treatment trend graphically in section 3, the results of *model* 7 can be quite useful to test the hypothesis of parallel trend before the tax reform. The coefficients measuring the leads of the treatment are not statistically different from zero, with the exception of one lead ($\beta_{B_{-3}}$) for product E. This indicates that spirit prices in French stores did not diverge from those in Belgium in the three months before the tax reform was implemented. The coefficients for the lags of treatment indicate that the tax pass-through did generally increase over time after the tax reform. The test on the equality of the tax pass-through one month later and four month later indicates significant difference for four products out of six. Yet, during the first month of tax reform, the tax hike was over-shifted with a confidence level of 95%. This is shown in Table 10, which displays the tax pass-through for the first and last month of price observation.

Table 9

	Product						
-	Α	В	С	D	Е	F	
3 Months Before $(\boldsymbol{\beta}_{B_{-3}})$	-0,08 (0,06)	-0,02 (0,07)	0,20* (0,11)	0,00 (0,06)	0,14** (0,07)	0,12 (0,14)	
2 Months Before $(\boldsymbol{\beta}_{B_{-2}})$	0,07	-0,02	0,10	-0,06	0,09	0,09	
	(0,07)	(0,07)	(0,09)	(0,06)	(0,07)	(0,14)	
Month of the Reform $(\boldsymbol{\beta}_{\boldsymbol{B}_0})$	3,00***	2,72***	2,63***	2,63***	2,64***	3,10***	
	(0,04)	(0,04)	(0,05)	(0,09)	(0,10)	(0,08)	
1 Month After $(\boldsymbol{\beta}_1)$	2,98***	2,72***	2,91***	2,46***	2,39***	2,84** *	
	(0,05)	(0,04)	(0,09)	(0,12)	(0,14)	(0,09)	
2 Months After $(\boldsymbol{\beta}_{\boldsymbol{B}_2})$	2,98***	2,53***	2,89***	2,44***	2,53***	3,10**	
	(0,06)	(0,09)	(0,11)	(0,13)	(0,12)	(0,09)	
3 Months After $(\boldsymbol{\beta}_{B_3})$	3,59***	2,61***	2,92***	2,73***	2,66***	3,45**	
	(0,09)	(0,10)	(0,10)	(0,12)	(0,13)	(0,11)	
4 Months After $(\boldsymbol{\beta}_{B_4})$	3,69***	2,69***	3,14***	2,87***	2,89***	3,50***	
	(0,08)	(0,10)	(0,20)	(0,10)	(0,13)	(0,11)	
	Test on	the Equality	y of Coeffici	ents $(H_0:\beta)$	$B_0 = \beta_{B_4})$		
F value	49,13	0,12	6,03	4,06	3,58	91,17	
p-value	<0,01	0,73	0,02	0,05	0,06	<0,01	

Time Heterogeneity in the Tax Pass-Through (Model 7)

Notes: *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively. Standard errors, clustered at the arrondissement level, are in parenthesis. The table displays only the betas coefficients for Belgium. The last two rows show the results of the Wald test on the equality of the coefficients for the month of tax reform (β_{B_0}) and 4 months after (β_{B_4}), where the null hypothesis is H_0 : $\beta_{B_0} = \beta_{B_4}$. The month before the tax reform t = -1 (October) is used as the reference month.

Table 10

Short-run vs Long-run Tax Pass-Through Rate

	Product					
	Α	В	С	D	Е	F
November	123%	119%	115%	108%	116%	128%
C.I.	121-126	116-123	111-120	101-116	107-125	121-134
March	152%	118%	138%	118%	127%	144%
C.I.	145 -159	110-126	120-155	109-127	115-138	135-153

Notes: C.I. is the 95% confidence interval of the tax pass-through for each product. The tax pass-though is computed with the estimates of *model 7*.

Accounting for timing in tax pass-through also provides more insights on the competition and the border effects. So far, the analysis of the border and competition effects was carried out by averaging price changes at the store level over the months following the tax reform. The risk is to confound a lower tax shift in more competitive areas with a simple delay in the tax shift needed for those stores to see how competitors react to the reform. The same argument could apply for the border effect, with the stores close to the border waiting to see the effect of the tax reform on cross-border shopping. To test for different timing in the competition and border effect, we estimate a model that accounts for both spatial and time variations in tax shifting. Following *model 4.2*, we specify this model as follows for each product:

$$P_{it} = \delta_{i} + \sum_{t=-3}^{4} \beta_{F_{t}} M_{t} + \sum_{t=-3}^{4} \beta_{L_{t}} \left(BE_{i} \times M_{t} \times Low_{Comp_{i}} \times NoLUX_{B_{i}} \right) + \sum_{t=-3}^{4} \beta_{LUX_{t}} \left(BE_{i} \times M_{t} \times Low_{Comp_{i}} \times LUX_{B_{i}} \right) + \sum_{t=-3}^{4} \beta_{M_{t}} \left(BE_{i} \times M_{t} \times Med_{Comp_{i}} \right) + \sum_{t=-3}^{4} \beta_{H_{t}} \left(BE_{i} \times M_{t} \times High_{Comp_{i}} \right) + \varepsilon_{it}.$$

$$(8)$$

Model β is a combination of *model* 4.2 and *model* 7. Each beta coefficient with $t \ge 0$ provides a measure of how tax shifting evolved in areas with different level of competition. This allows us to check whether the "competition effect" on the tax shift is temporary or persistent over the first five months of tax reform. Table 11 shows the evolution of the tax shifting gap between high and low competition areas for each month after the tax reform. The tax shift gap is computed as the difference between the estimated coefficient in high competition areas β_{H_t} and the estimated coefficient in low competition areas β_{L_t} .

As shown in Table 11, the tax shifting gap between high and low competition areas becomes statistically significant for all products (except F) two months after the tax reform and it is persistent four months later. The tax shift in high and low competition areas was initially comparable for product B, D and E. Then they start diverging two months later, with the tax shifting in high competition areas being around $0,70 \in$ lower than in low competition areas. This suggests that it took two months before stores adjusted prices in order to account for the competition. For product A and C instead, such difference is already significant during the first month of tax reform. Thus indicating that prices in low and high competition areas diverged immediately after the tax shift waiting to see how competitors react. Indeed, if that was true we would observe a "front loaded" tax shift gap with the tax shift difference in the early months of the reform fading out overtime. Conversely, we find a "back loaded" tax shift gap with the stores in both low and highly competition areas reacting first similarly to the reform and then progressively the competitive pressure introduced a gap in the tax shifting.

Table 11

	Competition effect: $(\beta_{H_t} - \beta_{L_t})$						
Product	<i>November</i> $(t = 0)$	December $(t = 1)$	<i>January</i> (<i>t</i> = 2)	<i>February</i> (<i>t</i> = 3)	<i>March</i> (<i>t</i> = 4)		
А	-0,05**	-0,12**	-0,15**	-0,18***	-0,06**		
	(0,02)	(0,05)	(0,06)	(0,07)	(0,03)		
В	-0,03	-0,30*	-0,76***	-0,70***	-0,74***		
	(0,03)	(0,15)	(0,11)	(0,13)	(0,14)		
С	-0,31***	-0,31***	-0,31***	-0,30***	-0,34***		
	(0,05)	(0,05)	(0,05)	(0,05)	(0,06)		
D	-0,10*	-0,10*	-0,73***	-0,72***	-0,76***		
	(0,06)	(0,06)	(0,14)	(0,14)	(0,16)		
Е	-0,04	-0,37*	-0,65***	-0,37**	-0,62 **		
	(0,07)	(0,20)	(0,18)	(0,18)	(0,20)		
F	0,00	-0,17*	-0,02	-0,02	0,01		
	(0,00)	(0,10)	(0,03)	(0,03)	(0,02)		

Timing of the competition effect (model 8)

Notes: The table shows the results of $\beta_{H_t} - \beta_{L_t}$ for each month after the tax reform as estimated in *model 8*. The standard errors of this difference are in parenthesis. *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively.

The estimates of *model 8* also allow exploring the time dynamics of the tax shifting for stores at the border of Luxembourg. Table 12 below displays the timing of the border effect: that is evolution over time of the difference in tax shifting (in low competition areas) between stores that are close and not close to the border of Luxembourg. Interestingly, the table reveals that the border effect on the tax shift appears with some lag (three months after the reform). The tax shift of product B and F was considerably lower in stores close to Luxembourg inducing a price difference between 0,70€ and 1€. The same timing arises for product E but only four months after the reform, with a price difference of 0,78€. Conversely, for product A we find a persistent but negligible difference in tax shifting overtime. These results highlight that it took some time before stores close to Luxembourg adjusted prices differently.¹⁵ A possible explanation could be some demand smoothing during the reform with consumers anticipating the reform by stockpiling spirits just before the tax hike. That is, the demand response to the tax hike was postponed for a few months, once the consumers' inventories were over, We confirm the existence of stockpiling in the next section where we study the impact of the tax reform on the quantity of spirits sold in these stores. To check the robustness of these results, we also estimated *model* 8 using population density as a proxy for competition (as in model 6). The results are consistent with the findings of model 8.

¹⁵ We also estimated a time-varying version of *model 4.1* in order to study the possible timing-varying "border effect" for all the neighboring countries. Yet, we did not find any significant "border effect" apart for Luxembourg.

Border effect: $(\boldsymbol{\beta}_{Lt} - \boldsymbol{\beta}_{LUX_t})$						
Product	November $(t = 0)$	December $(t = 1)$	<i>January</i> (<i>t</i> = 2)	<i>February</i> (<i>t</i> = 3)	<i>March</i> (<i>t</i> = 4)	
А	-0,09***	-0,07***	-0,10***	-0,02	-0,04***	
	(0,02)	(0,02)	(0,03)	(0,02)	(0,01)	
В	-0,03	-0,02	-0,01	- 0,93**	-0,97**	
	(0,03)	(0,01)	(0,03)	(0,42)	(0,45)	
С	0,02	0,02	0,18***	0,17**	0,14*	
	(0,01)	(0,01)	(0,06)	(0,07)	(0,07)	
D	0,01	-0,01	-0,36*	0,05	-0,02	
	(0,01)	(0,01)	(0,19)	(0,05)	(0,06)	
Е	0,04	0,13*	0,12*	-0,28	-0,78***	
	(0,02)	(0,07)	(0,07)	(0,21)	(0,21)	
F	0,00	0,27***	-0,42**	-0,74**	-0,81**	
	(0,00)	(0,07)	(0,20)	(0,35)	(0,39)	

Timing of the border effect (model 8)

Notes: The table shows the results of $\beta_{L_t} - \beta_{LUX_t}$ for each month after the tax reform as estimated in *model 8*. The standard errors of this difference are in parenthesis. *, ** and *** indicate statistical significance at the 0.10, 0.05 and 0.01 level respectively.

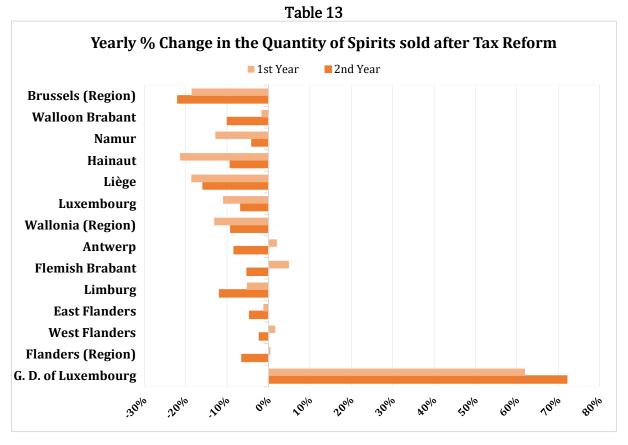
6. The impact on the quantity of spirits sold

In this section, we will study the effect of the tax reform on the quantity of spirits sold in the retail chain under consideration. As the tax shifting was substantially heterogeneous over the country, the quantity response to such policy may also vary across store locations. Furthermore, the limited reduction in the tax shift in areas close to the border could also suggest that a great part of domestic sales could have been lost by cross-border shopping. In order to test for these hypotheses, we analyze the number of bottles of spirits that were sold in stores of our retail chain during the period of tax reform. The products we consider are the same six brands analyzed for the tax pass-through estimation. Interestingly, as this retail chain also controls some stores located in the Grand Duchy of Luxembourg, we also have quantity data for stores located on the other side of the border. This allows us to test directly for cross-border sales spillover.

Table 13 shows the yearly percentage change in the quantity of bottles sold in each Belgian province and in the Grand Duchy of Luxembourg. Overall in Belgium, during the first year of the tax reform (November 2015 – September 2016), spirit sales have declined by 8,51% with respect to the same period in the previous year. Interestingly, sales have continued to drop the year afterwards by 9,25% with respect to the first year of tax reform.¹⁶ The reduction in sales seems quite heterogeneous across provinces. One year

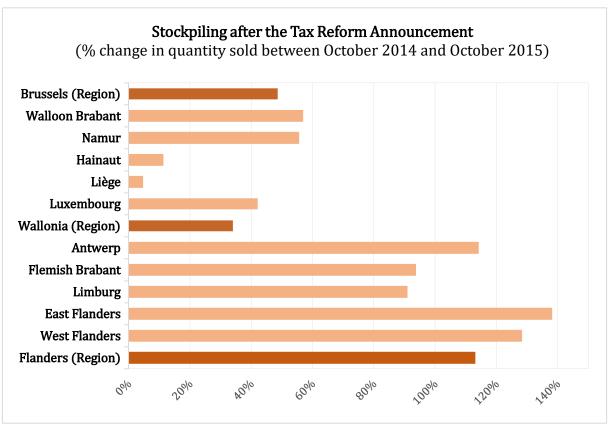
¹⁶ As the tax change was announced in October 2015 (one month before the tax reform), this month is excluded from the computation to remove the possible effect of stockpiling during that period.

after the reform, the sales of spirits in stores located in Luxembourg have increased by nearly 62% with respect to the previous year. The second year after the reform those sales have continued rising by 72% as compared to the first year of tax reform. These figures suggest massive cross-border shopping of Belgian households in this neighbouring country.



To test whether Belgian consumers have anticipated the tax hike by stockpiling spirits, we compare the number of bottles of spirit sold in October 2015 with that of October 2014. The results are shown in Table 14 below. Interestingly, we find an increase of nearly 80% in the quantity of spirits sold, which suggests stockpiling in response to the tax announcement in October 2015. If such stockpiling is not properly taken into account in ex-ante tax policy simulations, that would lead to overestimating the tax effect on consumer demand (Wang, 2015). As these figures are limited to one chain of retailers, it is not sure whether the tax reform has led some consumer to switch from one chain of retailers to a different chain. Some evidence of this can be found by looking at the evolution of spirit sales in the provinces of Flemish Brabant, Antwerp and West Flanders during the first year of the reform. In these provinces, stockpiling was greater than average and demand had slightly increased compared to the previous year. Suggesting a possible shift of consumers from other chains and thus an increase in the market share of the chain under consideration. Another possible reason is the lack of alternative as compared to the rest of the country. Indeed, all these provinces are located in the north of the country and share a border with the Netherlands, which is the only neighbouring country with similar spirit prices after the tax reform. Conversely, provinces located more

in the south (Region of Wallonia), which share borders with countries having lower spirit prices (notably Luxembourg), experienced both a greater drop in demand and a lower spirit stockpiling compared to the average. This can suggest that consumers that have access to cross-border option started purchasing spirits in Luxembourg after the tax reform. Evidence on the evolution of sales in Luxembourg clearly supports this hypothesis.





Since we do not control for any confounding factors that might have occurred during the years after the reform and uses data from just one chain of retailers, these figures cannot be interpreted as the causal impact of this tax reform on the volume of sales. Yet, this analysis clearly suggests the presence of stockpiling and the heterogeneous changes in sales across provinces after the tax reform. Moreover, the quantity analysis also reveals a strong positive spillover effect of the tax increase on sales in the neighboring country with the lowest spirit prices (Luxembourg), making the case for cross-border shopping.

7. Conclusions

The results of this analysis have shown that the alcohol tax reform implemented in Belgium was mostly over-shifted to the retail price of six major brands of spirit. These products reacted very quickly to the tax reform by adapting their retail prices already during the first month of tax reform. Results also indicate that the tax shift was substantially heterogeneous both across spirits and over the country. In particular, the intensity of competition is found to be one of the main drivers of spatial heterogeneity. The higher the number of retailers in the area, the lower the tax shift. Conversely, proximity to the French, Dutch and German border does not seem to affect the tax shifting even though the tax reform has considerably increased the relative price of Belgian spirits with respect to these countries. Yet, we do find a quite lower tax shift for some products in stores close to Luxembourg which is the country having the lowest spirit prices both before and after the tax reform. This indicates that, at least in the short-run, stores tend to be more sensitive to domestic than foreign competition as long as the price gap with the neighboring country is not too large. We have also shown that the tax pass-through varies over time, and that the border and the competition effects are back loaded in the sense that they progressively emerge several months after the reform.

In a public health perspective, our findings suggest that the health benefits associated with the tax reform will have a differential impact on Belgian households according to where they live. To support this hypothesis further, we analyze the evolution of spirit sales in the stores considered before and after the reform and provide evidence of a heterogeneous variation of spirit sales over Belgian provinces. We also find evidence of spirit stockpiling before the tax reform. Furthermore, we observe a substantial rise of spirit sales in Luxembourg, which suggests effective cross-border shopping of spirits by Belgian consumers.

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Appendix

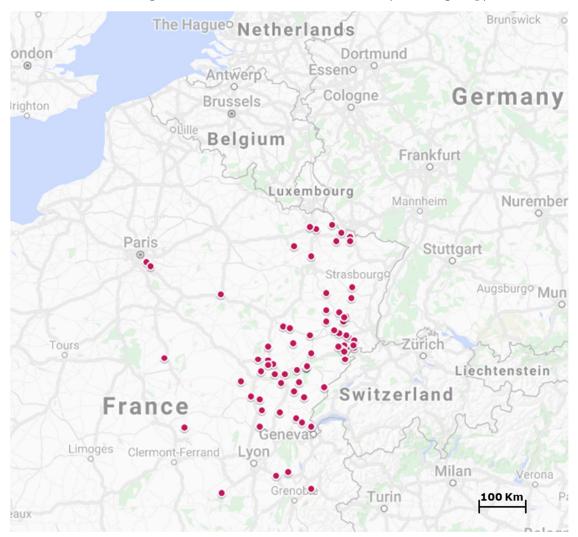


Figure A.1: Location of French stores (control group)

Product	Average Price		Standard Deviation		Levene's Test (homogeneity of σ^2)		
	Pre-reform	Post-reform	Pre-reform	Post-reform	F Value	P value	
	BELGIUM						
A	15,59	18,79	0,04	0,21	272,06	<0,01	
В	11,27	13,86	0,13	0,46	177,12	<0,01	
С	10,78	13,44	0,34	0,68	67,45	<0,01	
D	13,52	16,27	0,18	0,51	131,42	<0,01	
Е	15,88	18,36	0,20	0,68	385,33	<0,01	
F	15,02	17,98	0,12	0,14	0,70	0,40	
	FRANCE						
Α	16,31	16,21	0,56	0,50	2,90	0,09	
В	11,77	11,68	0,28	0,33	0,01	0,93	
С	12,88	12,74	0,51	0,42	1,55	0,22	
D	14,36	14,46	0,55	0,48	0,01	0,93	
Е	15,03	14,97	0,59	0,57	0,53	0,47	
F	14,80	14,63	0,64	0,52	4,96	0,03	

Table A.1: Spatial Price Dispersion

Notes: The sample is divided in two groups: Belgium (treated) and France (control). The second column shows the average product price for both groups before and after the tax reform. The third column displays the standard deviation of store prices from the average price before and after the tax reform. The last column shows the results of the Levene's Test on the homogeneity of price variance between the pre and post reform period. The null hypothesis of equal variances between the two periods ($H_0: \sigma_{PRE}^2 = \sigma_{POST}^2$) is rejected for all products in the treated group (except for F), while it is accepted for all products in the control group (except for F).